

**VOTING RESULTS**  
**152 votes required for passage**  
**2002 KENTUCKY HIGH SCHOOL ATHLETIC ASSOCIATION ANNUAL MEETING**  
**UNAUDITED TOTALS**

**PROPOSALS SUBMITTED FOR CONSIDERATION BY THE BOARD OF CONTROL AS REQUIRED BY 702 KAR 7:065 AND THE ANNUAL REVIEW OF ASSOCIATION RULES BY THE BOARD OF CONTROL**

**PROPOSAL 1**

**FAILED**

**119 Yes, 96 No**

*Proposed by the Board of Control – An amendment to the KHSAA Constitution that would expand the Board of Control to include non-public school representatives.*

**RATIONALE** –The Board of Control has spent nearly two years dealing with issues that threaten to divide, both physically, and philosophically, the schools within the Association. One of the discussion items included in the final report of the original panel that studied these issues, which was evenly divided between public and non-public school members, was the inclusion of voting representation for the non-public schools on the Board of Control. This has many benefits and support rationale –

- The non-public schools make up nearly twenty percent (16.7%, 48 of 287) of the membership.
- Many issues that have come to light over the last few years could possibly be settled with “inclusion” rather than “exclusion” from the deliberations.
- Though very few on record have been candidates for Board elected positions, there is a pervading feeling among that group of schools that the system currently in place would serve to preclude their election.
- Though an 18-person Board would be potentially more difficult to administer, expansion has been successful in the past and is better initiated by the Association that outside influences. In addition, other state associations with much larger Boards of Directors seem to function in a positive manner.

**ARTICLE IV**

**ADMINISTRATION AND LEGISLATION**

**Section 1. Officers**

The officers of the Association shall be a Commissioner and a Board of Control composed of ~~sixteen (16) members~~ eighteen (18) members, at least three (3) of whom shall be African-American, and at least three (3) of whom shall be female.

**Section 2. Representation and Governance**

A total of six DESIGNATED representatives shall be elected as enumerated in this section.

One African-American shall be elected by the REPRESENTATIVES from regions 1 through 8 and one African-American shall be elected by REPRESENTATIVES from regions 9 through 16 to serve as DESIGNATED members of the Board of Control. (NOTE: The African-American representative elected in 1996 to represent regions one through eight shall serve a term of six years to allow for implementation of the rotation schedule. This DESIGNATED representative shall also be eligible to seek an additional four-year term in the 2002 election).

One female shall be elected by the REPRESENTATIVES from regions 1 through 8 and one female shall be elected by REPRESENTATIVES from regions 9 through 16 to serve as DESIGNATED members of the Board of Control.

Terms of the African American and female DESIGNATED members shall be staggered so that one is elected each year.

One person shall be elected by the REPRESENTATIVES from regions 1 through 8 who shall come from the non-public (not classification A1 or D1 schools) member schools of the Association, and one person shall be elected by the REPRESENTATIVES from regions 9 through 16 and shall come from the non-public (not classification A1 or D1 schools) member schools of the Association to serve as DESIGNATED members of the Board of Control.

Following initial election, the terms of the DESIGNATED representatives required to be from the non-public member schools shall be staggered so that one is elected each even numbered year

**PROPOSAL 2**

**PASSED**

**181 Yes, 34 No**

*Proposed by the Board of Control – An amendment to the KHSAA Constitution that would mandate the approval of membership to the Association be done on an annual basis.*

**RATIONALE** – This would clarify that the Board of Control would approve membership applications at an Annual Meeting. This would leave open the option to the Board to deny membership to a school that willfully and / or habitually disregarded the actions of the rules of the Association that had successfully passed through the legislative process. As it is, a member not compliant with Association rules has the same rights and privileges as those who comply with the rules, which seems inherently unfair to the vast majority who adhere to the rules.

**ARTICLE VI**

**APPLICATION FOR MEMBERSHIP**

The deadline for accepting new applications for membership in the Association is ~~September-July 1~~. The Board of Control of the KHSAA shall consider each application for membership for approval at its July meeting and shall have the full authority to deny the membership application of a school whose compliance history is such that the school does not regularly and routinely act in the best interests of the Association or in the case where any requested records are not provided in a timely fashion.

**PROPOSAL 3**

**PASSED**

**178 Yes, 35 No**

*Proposed by the Board of Control – An amendment to the KHSAA Constitution that stipulate and clarify the effective date of proposals to change Annual Meeting bylaws.*

**RATIONALE** – Recent changes and clarification in administrative procedures with LRC and other state entities have made the adoption of KHSAA rule changes problematic due to the Annual Meeting structure. This amendment would specify that Annual Meeting Proposals would go into effect in the fall of an even-numbered not less than two July's following passage. This would enable the proper administrative process to occur and give the provisions the proper force of law upon passage by the Kentucky Board of Education and the Legislative Research Commission.

**ARTICLE IX  
AMENDMENTS**

**Section 5. Effective Date**

Unless an emergency situation is declared by the Board of Control and approved by the Kentucky Board of Education, all amendments to the Bylaws of the Kentucky High School Athletic Association shall be effective in July of an even-numbered year, on the not earlier than the second July 1 following the school year in which the amendment is passed by the Annual Meeting or by referendum and not later than the third July 1 following the school year in which the amendment is passed by the Annual Meeting of by referendum. ~~Amendments to the KHSAA Constitution shall be effective on July 1 following passage and approval by the requisite vote of the membership.~~

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**PROPOSAL 4**

**PASSED**  
**207 Yes, 8 No**

*Proposed by the Board of Control – An amendment to KHSAA Bylaw 5 to allow flexibility in the determination date for grade eligibility.*

**RATIONALE** – This proposal would allow those schools on alternative calendars as well as those in more of a “year-round” situation, to better address the issues of scheduling within their curriculum, while maintaining the integrity of the weekly checks. In addition, shifting the grade checking back to a Monday-Sunday period of eligibility/ineligibility appears to be more workable in most school and athletic schedules.

**Bylaw 5. Minimum Academic Requirement**

Sec. 2. Continual Progress During the School Year

On Friday of each grading period a weekly basis, a student shall also be passing (cumulatively for the credit period) in at least four hours of instruction as defined by Kentucky Board of Education regulations (of the six hours of instruction required) or the equivalent of four hours of instruction acceptable to graduation in order to be eligible to participate in athletics during the ~~next seven day period (Saturday through Friday) subsequent week (Monday through Sunday period) and through the next opportunity to examine grades in this manner.~~ On its membership form, each member school shall designate the day of the week, approved and documented through local policies, that the grades shall be examined for the student-athletes within that school in order to make this determination. Absent any other determination, this weekly check of grades shall be conducted on each Friday of each grading period or on the last day of classes preceding that particular Friday if no classes are conducted on that particular Friday. No special tests or recitations are to be given for the purpose of making the student eligible.

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**PROPOSAL 5**

**PASSED**  
**200 Yes, 15 No**

*Proposed by the Board of Control – An amendment to KHSAA Bylaw 6 to codify previous interpretations of the rule and ensure that all parties are able to address transfer situations on an equal basis.*

**RATIONALE** – This proposal would state that the determination date for all interpretations of a transfer situation to be date of the enrollment. This would alleviate potential problems when students and/or parents realize that they will be declared ineligible, and then attempt to create or manipulate circumstances to create the need for a waiver of the rule.

**Bylaw 6. Transfer Rule**

Sec. 1. Domestic Students

Unless there has been a bona fide change in residence by the parents and student that precedes a student's change of schools, any student who has been enrolled in grades nine (9) through twelve (12) and has participated in any varsity game in any sport at any school following enrollment in grade nine (9) who transfers schools shall be ineligible for interscholastic athletics for one year from the date of enrollment.

Determinations of whether a student shall be granted a waiver pursuant to this rule shall be based on the circumstances existing as of the date of enrollment at the new school.

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**PROPOSAL 6**

**PASSED**  
**173 Yes, 41 No**

*Proposed by the Board of Control – An amendment to KHSAA Bylaw 25 to clarify what can be done by coaches of high school teams outside of the Limitation of Seasons.*

**RATIONALE** – There has always been the need for more clarity about what could be done during competition, practice sessions, open gyms, etc. during the off-season. The Association's restrictive rules have placed schools in situations where they are forced to either 1) circumvent the rule and deliberately violate the Bylaws, or 2) force youngsters to be supervised by those not qualified to act in the best interest of the students and the school. This would clarify that this is a local control situation (other activities within the school system) and better dealt with at the local level.

**Bylaw 25. Limitation of Seasons**

(6) Involvement of Members of the Coaching Staff Out of Season

- Members of the high school coaching staff (paid or unpaid) shall not be prohibited from sport specific involvement with any player who has played for a grade nine (9) through grade twelve (12) team (freshman, junior varsity, varsity) from the first day of school through the last day of school provided such play is under the direct control of the same local board of education as the coach is employed and provided such play is not in conflict with other KHSAA bylaws.

**PROPOSALS SUBMITTED FOR CONSIDERATION BY THE MEMBER SCHOOLS OF THE ASSOCIATION IN ACCORDANCE WITH THE KHSAA CONSTITUTION**

**PROPOSAL 7**

**FAILED**

**62 Yes, 151 No**

*Proposed by James Sexton, Principal, Eastern High School. An amendment to the KHSAA Transfer Rule to restrict transferring students from play at the varsity level only rather than from all levels.*

**RATIONALE** – The author feels that this change could have several positive outcomes within the Association.

- A lessening of legal challenges as many appealing athletes simply want to be able to participate at some level;
- Regardless of the level of play, the student-athlete loses a year at the varsity level, due to the strict provisions of Bylaw 4 and 6. The varsity level should be the primary concern of the Association.
- State Associations in Indiana and Tennessee have successfully used this rule to curtail appeals, and to make sure that athletes are participating rather than getting involved in less desirable activities.

It is probably not realistic to think that students who leave over disputes, etc., would be more or less likely to do so under this rule or any rule. Athletes dissatisfied with the athletic program or a particular team are going to leave at some point, and this Association has long promoted its participation opportunities and shouldn't spend its valuable time and the vast staff and financial resources on the limited percentage of students (last year 700 students transferred, 55,000 competed in sports) who are involved in this transferring process.

**Bylaw 6. Transfer Rule**

**Sec. 1. Domestic Students**

Unless there has been a bona fide change in residence by the parents and student that precedes a student's change of schools, any student who has been enrolled in grades nine (9) through twelve (12) and has participated in any varsity game in any sport at any school following enrollment in grade nine (9) who transfers schools shall be ineligible for interscholastic athletics at the varsity (first team) level in all sports for one year from the date of enrollment. For purposes of this bylaw, the varsity (first team) level is defined as the team or student(s) who participate in sports for which the school has designated to the KHSAA that it fields a team and in those sports for which the KHSAA sponsors a state championship.

**NOTE: The Board of Control does not endorse this proposal at this time.**

**PROPOSAL 8**

**FAILED**

**42 Yes, 169 No**

*Proposed by James Sexton, Principal, Eastern High School. An amendment to the KHSAA Transfer Rule to remove the requirements that the entering foreign exchange student come through an approved agency.*

**RATIONALE** – The current rules requires an expenditure of funds by the student to an agency, who appear to be simply profiting by the registration fee, and doing little else for the students. Many schools have successful exchange programs that are being hampered by this unnecessary restriction, when the Association can simply certify these foreign athletes by ensuring that they meet the same criteria as currently in place. This proposal would simply eliminate the middle man, but would not change the legitimacy of the foreign student desiring to fairly and legally enter the United States and participate in all activities.

**Bylaw 6. Transfer Rule**

**Sec. 2. Non-Domestic Students**

- (a) Foreign ~~exchange~~ students attending school in Kentucky shall be considered ineligible for the first calendar year following enrollment.
- (b) If placed in a KHSAA member school under ~~the auspices of approved student exchange programs or in other circumstances approved by the Board of Control within Board policy~~, these students may be declared ineligible and not be subject to the initial one-year period of ineligibility.
- (c) In order to be considered for a waiver, the student shall be in compliance with all U.S. Immigration and Naturalization Service regulations; must be in the first and only year ~~as an exchange student~~ with an approved student visa; must not be a graduate of a the 12th or terminating grade or its' equivalent in either the U.S. or his/her home country; shall be in possession of a complete transcript of records that has been translated into English prior to the request for eligibility; and shall be in possession of a J-1 student education visa issued by the U.S. Immigration and Naturalization Service.
- (d) In addition, the student's host family cannot include members of the coaching staff at the KHSAA member school at which participation is desired.
- (e) To be considered for approval by the Board of Control, a ~~foreign exchange program must assign students~~ student must be assigned to his/her school ~~to schools~~ by a method that ensures that no student, school or interested party may influence the assignment for athletic or other purposes.
- (f) The Board of Control ~~may~~ establish additional criteria by which it shall approve ~~foreign exchange student programs or the~~ placement of other foreign students.

- (g) The student, **host family, and the** Principal, or designated Representative of the member school **and a the placement agency** shall sign and attest to certification that the athlete complies with the eligibility rules of the KHSAA and shall not be eligible under any circumstances for more than one year of athletic participation if the first year period of ineligibility is waived.
- (h) Any student having made election to apply for the waiver of the first year of ineligibility and having been granted a waiver of the normal period of ineligibility under subsection (a) above shall not be eligible, under any circumstances, for more than one (1) school year while enrolled in grades 9 -12 in Kentucky.
- ~~(i) Any student desiring to participate in athletics who does not meet the criteria listed in Bylaw 6, Sec. 2 (a) and (b) above must seek a waiver of the one-year ineligibility period through the KHSAA Due Process Procedure.~~

**NOTE: The Board of Control does not endorse this proposal**

#### PROPOSAL 9

**PASSED**

**190 Yes, 17 No**

*Proposed by Alan Donhoff, Athletic Director, St. Xavier High School. An amendment to KHSAA Bylaw 25 to restore the eleventh week to schedule football games, with the additional week in the early season without affecting the start of practice.*

**RATIONALE** – The author notes that this change was just made via referendum in 2001, and that the thinking of the school representatives was sound in desiring a systematic and consistent amount of pre-season football practice. However, following passage of the referendum, considerable discussion has been done around the state due to scheduling problems and the need to scheduling flexibility. Passage of this proposal would return the possible eleven (11) weeks to play ten (10) football games to the schools, without allowing for a length uniform pre-season practice. With the varying school calendars, uniform practice times do not exist under the current system, as some districts can have longer times to practice in multiple sessions and over multiple days. Therefore, the need for scheduling flexibility appears to outweigh any perceived benefit of uniform practice time. There is no proposed change to the contact practice starting date of August 1.

The author also joined in noting that many states have as little as two (2) weeks of pre-season practice, without being harmful to the student-athletes.

#### **Bylaw 25. Limitation of Seasons**

##### **Sec. 5. Sports Specific Limitations - Football - Boys**

- (3) The first game shall not take place prior to eleven (11) weekends prior to the weekend of the first round of the state playoffs. ~~NOTE: Beginning in 2003, the first game shall not take place prior to ten (10) weekends prior to the weekend of the first round of the state playoffs.~~

**NOTE: The Board of Control endorsed this proposal for passage if a majority of the schools share the author's viewpoint.**

#### PROPOSAL 10

**PASSED**

**190 Yes, 21 No**

*Proposed by Gordon Bocoock, Athletic Director, Pulaski County High School. An amendment to KHSAA Bylaw 25 to separate the indoor and outdoor track seasons within the bylaws.*

**RATIONALE** – The author has been working with high school track in Kentucky since the late 60's, either as a coach, official or administrator and feels that the way these two items are listed in the Handbook is very misleading. It would be very easy to take the legal jargon out of this and make it a simply rule for the coaches and athletic directors to understand and for the KHSAA to govern. The way the rules are stated currently we are promoting the coaches, parents and athletes to cheat.

To get around the rule let me give you an example: Many high schools in Northern Kentucky do indeed run indoor track. They have the University of Cincinnati that offers them the opportunity to run 4 or 5 indoor meets a year. They also run the Mason Dixon Games, the Panther Indoor Games and the University of Kentucky Invitational. With the current policy of counting every meet (not including the Mason Dixon Games) toward the total of 15 meets coaches are entering there athletes in these Ohio meets as unattached athlete or under the name of a running club rather than the local school.

Kentucky is not blessed with many indoor facilities so a lot of meets will not be held. The entries in the Mason Dixon Games shows that there is very much an interest in indoor track as last year 91 Kentucky Girls teams and 104 Kentucky Boys teams entered teams. The vast majority of these teams did not run other indoor meets because they would count against there limit of 15 outdoor meets. With this ruling the coaches of gifted athletes could plan national meets as long as they stayed in the 4 meet limit. Even though the KHSAA does not offer a State Championship for indoor track the rules in the Handbook show that we do recognize the sport. They are two separate seasons and should be treated as such.

The changing of these two sections are minor things and mainly housekeeping things in the Handbook. It would make things much easier for the Coach, the Athletic Director and the KHSAA.

#### **Bylaw 25. Limitation of Seasons**

##### **Sec. 12. Sports Specific Limitations - Indoor and Outdoor Track - Boys and Girls**

- (1) Following the opening day of school, there shall be no organized practice prior to December 1.
- (2) There shall be no more than two (2) outdoor practice meets prior to the first regular season outdoor meet of that year.
- (3) The first outdoor meet shall not take place before the Monday following the conclusion of the second state basketball tournament of that year.
- (4) The first indoor meet shall not take place prior to January 1. The last indoor meet must be held on or before the second Saturday in March. All indoor meets must be properly sanctioned.

- ~~(5) The indoor and outdoor season shall consist of a combined maximum of fifteen (15) meets. There shall be a limit of four (4) indoor meets (not including the Mason-Dixon games) and each of these meets (not including the Mason-Dixon games) shall count against the limit of fifteen (15) meets.~~
- (5) The indoor season shall consist of a maximum of four (4) meets (not including the Mason-Dixon games) No indoor meet shall count against the limit of outdoor meets.
- (6) The outdoor season shall consist of a maximum of fifteen (15) meets. No outdoor meet shall count against the limit of indoor meets.
- (7) The regular outdoor season ends at all levels of play (grades 9-12) on the day prior to the first day for varsity level competition in KHSAA sanctioned post-season events, with the exception that the varsity team may practice and play through its elimination from KHSAA sanctioned tournament play. Following elimination, there shall be no further practice or play during the remainder of the academic school year.

**NOTE: The Board of Control endorsed this proposal for passage if a majority of the schools share the author's viewpoint.**

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**PROPOSAL 11**

**FAILED**

**Lack of Motion**

*Proposed by Ira Combs, Athletic Director, Perry County Central High School. An amendment to the KHSAA Constitution to move the dates of the Annual Meeting.*

**RATIONALE** – To consolidate trips by school administrators to KHSAA related functions.

**ARTICLE V**

**REPRESENTATION AT THE ANNUAL MEETING**

The ANNUAL MEETING of the membership shall be held in April to coincide with the conduct of the Annual Conference of Kentucky High School Athletic Directors.

**NOTE: The Board of Control does NOT endorse this proposal at this time due to CATS testing and other conflicts.**