GREETINGS

Commissioner Brigid DeVries

On behalf of the KHSAA Staff and Board of Control, I am pleased to share with you that the 07-08 school year was an outstanding year for KHSAA members. The Annual Report reflects a comprehensive review of Association finances, operations, member school services and special programs conducted by the KHSAA Staff and Board of Control.

As Commissioner, I continue to be committed to the overall mission of the Association, which includes continuing to develop successful strategies that enhance all of the Association sponsored programs and activities.

MISSION STATEMENT

The KHSAA shall establish, promote and deliver the highest quality interscholastic athletic programs and activities in an efficient and progressive manner that emphasizes participation, safety, sportsmanship and integrity to enhance the educational experience of the student-athlete.
KHSAA OVERVIEW

HISTORY

In 1917 the principals of a few schools organized the Kentucky High School Athletic Association to regulate, develop and purify high school athletics. Since then each high school accredited by the Kentucky Department of Education has been eligible to join through application by the Principal and the approval of the local Superintendent. In 2007-2008 there were 280 members. The Association is a self-managing entity, through which the member schools work cooperatively for the betterment of the program. The rules and regulations are made by the local board appointed representative selected by school personnel.

The general control is lodged with an 18 member Board of Directors, referred to as the Board of Control. Fourteen members are elected by the member schools and four are appointed by the Kentucky Board of Education. The Association is operated under the direction of the Kentucky Board of Education and the Kentucky Commissioner of Education. The KHSAA Board of Control selects a Commissioner for the Association and the Commissioner hires the assistants necessary to administer the many functions of the association. The duties and authority of the Commissioner are defined by the Constitution and Bylaws. These are as binding on the Commissioner and staff as they are on the member schools.

ASSOCIATION RESPONSIBILITIES

The following are the major responsibilities for the Kentucky High School Athletic Association:

- Enforce the eligibility regulations pertaining to participants;
- License, train, and assign officials;
- Publish “The Athlete” containing records of state championships in all sports, Board of Control minutes, as well as other information for school administrators, coaches, and officials.
- Enforce the regulations pertaining to member schools;
- Establish and administer plans for determining state champions in football, wrestling, and baseball for boys; volleyball and fast pitch softball for girls; and basketball, cross country, soccer, swimming and diving, golf, tennis, and track and field for both boys and girls;
- Monitor Title IX compliance

AUTHORITY

KRS 156.070 (2) requires the Kentucky Board of Education (KBE) to manage and control the common schools, including interscholastic athletics in the schools, and authorizes the KBE to designate an agency to manage athletics. This administrative regulation designates an agent for high school athletics; establishes the financial planning and review processes for the agent; and incorporates by reference the bylaws, procedures and rules of the agent.

The KHSAA is the designated agency of the Kentucky Board of Education as per Kentucky Administrative Regulation 702 KAR 7:065. This designation and subsequent regulations have evolved since the late 1970s when it was legislated that the ultimate jurisdiction for all scholastic related programs was under the authority of the Kentucky Board of Education.
The Board of Control has adopted the Association’s long range strategic plan. The Board established goals and objectives which embrace specific values and are considered in the Association’s decision making process.

**BOARD OF CONTROL GOALS FOR THE ASSOCIATION 2009**

- Continue current successful strategies that maintain and ensure financial stability.
- Operate as a support base developing plans to educate the member schools and affected constituencies of the policies, procedures, and activities of the Association.
- Ensure adequate staffing of KHSAA administration and continued Professional Development.
- Continue to monitor and audit compliance guidelines of member schools through the regulations set forth by the Association and other entities.
- Formulate and monitor strategies to enhance and promote the programs of the Association, the preservation of its history and the traditions of interscholastic athletics.
- Emphasize and promote good sportsmanship/citizenship and conduct at KHSAA interscholastic sponsored events and other activities involving coaches, officials, athletes and spectators.
- Evaluate the composition and operations of the Board of Control and communication systems to ensure inclusion of the membership.

**BOARD OF CONTROL VALUES**

- Providing participation opportunities for all student athletes who comply with adopted Association regulations.
- Providing strong leadership at all levels within the Association.
- Establishing the role of athletics in the education process.
- Promoting and recognizing good sportsmanship, conduct and citizenship.
- Maintaining the quality of the total program of sports and activity offerings by the Association.
- Ensuring the highest level of integrity and ethics among all members of the Association.
- Maintaining efficiency and professionalism within all levels of the Association.
- Guaranteeing fairness and consistency as it relates to the application of rules.
- Establishing accountability standards for student athletes, contest officials, school representatives, staff and Board of Control members for adherence to Association rules.
- Preserving and recognizing of the history and traditions of interscholastic athletics.
In 2007-2008, the KHSAA included 280 member high schools and provided competition for 205,363 boys and girls.

### KHSAA Championship Sports

#### Baseball
- 265 Participating Schools (Boys)
- 7,542 Participants (Boys)
- Region, Semi-State, District Tournaments
- State Championship

#### Basketball
- 269 Participating Schools (Boys)
- 6,948 Participating Students (Boys)
- 268 Participating Schools (Girls)
- 5,939 Participating Students (Girls)
- Regional and District Tournaments
- State Championships

#### Cross Country
- 225 Participating Schools (Boys)
- 2,642 Participating Students (Boys)
- 218 Participating Schools (Girls)
- 2,211 Participating Students (Girls)
- Three Classes
- Regional Meets
- State Championships

#### Football
- 221 Participating Schools
- 13,919 Participating Students (Boys)
- Six Classes
- District, Region, Semi State Championships
- State Championships

#### Golf
- 241 Participating Schools (Boys)
- 2,388 Participating Students (Boys)
- 198 Participating Schools (Girls)
- 1,298 Participating Students (Girls)
- Three Classes
- Regional Meets
- State Championships

#### Soccer
- 177 Participating Schools (Boys)
- 5,289 Participating Students (Boys)
- 191 Participating Schools (Girls)
- 5,048 Participating Students (Girls)
- Regional and District Tournaments
- Sub-Sectionals and Sectionals
- State Championships

#### Fast Pitch Softball
- 254 Participating Schools (Girls)
- 6,233 Participating Students (Girls)
- Regional Tournaments
- District Tournaments
- State Championship

### Swimming & Diving
- 117 Participating Schools (Boys)
- 1,288 Participating Students (Boys)
- 134 Participating Schools (Girls)
- 1,880 Participating Students (Girls)
- Regional Meets
- State Championships

### Tennis
- 206 Participating Schools (Boys)
- 2,369 Participating Students (Boys)
- 211 Participating Schools (Girls)
- 2,611 Participating Students (Girls)
- Regional Tournaments
- State Championships

### Track & Field
- 235 Participating Schools (Boys)
- 5,294 Participating Students (Boys)
- 236 Participating Schools (Girls)
- 4,584 Participating Students (Girls)
- Three Classes
- Regional Meets
- State Championships

### Volleyball
- 241 Participating Schools (Girls)
- 5,585 Participating Students (Girls)
- Regional and District Tournaments
- State Championship

### Wrestling
- 74 Participating Schools (Boys)
- 1,633 Participating Students (Boys)
- 20 Participating Schools (Girls)
- 160 Participating Students (Girls)
- Regional Tournaments
- State Championship

In addition, KHSAA member schools have student athletes participating in the following sports/activities for which the Association does not sanction a championship:

- Archery
- Badminton
- Bowling
- Competitive Spirit
- Crew
- Fencing
- Field Hockey
- Gymnastics
- Ice Hockey
- Judo
- Lacrosse
- Rifle
- Slow Pitch Softball
- Weight Lifting
- XC Skiing

### KHSAA Corporate Sponsored Championships

#### Boys' and Girls' Golf
- Houchens Industries

#### Boys' Basketball
- National City

#### Girls' Basketball
- Leachman Buick/GMC

#### Baseball
- Forcht Bank

#### Girls' Track & Field
- Forcht Bank
KHSAA revenue is generated primarily from state championship tournament receipts, member school dues, corporate partnerships and officials' fees. The budget is approved annually by the Board of Control. For 2007-2008, the approved budget was $3.27 million. In 2007-08 revenues, gains and support specifically include the National City/KHSAA Boys' State Basketball Tournament, Member School Fees, Houchens Industries/KHSAA Girls' State Basketball Tournament, Football Playoffs, other Tournament Receipts, Dawahares/KHSAA Hall of Fame Events, Public & Corporate Support, Advertising, and the sale of publications. Financial information is on a cash basis and taken from the draft KHSAA accounting records prior the 2007-08 audit to be performed by Miller, Mayer, Sullivan and Stevens LLP.

### 2007-2008 TOTAL REVENUES:

- **Baseball**: $104,607.35
- **Boys Basketball**: $1,768,056.31
- **Girls Basketball**: $338,785.56
- **Football**: $367,142.39
- **Soccer**: $100,582.14
- **Other Sports**: $319,264.20
- **Member Schools/Officials**: $498,530.00
- **Other Admin Revenue**: $487,787.62
- **Corporate Sponsor**: $466,894.08
- **HOF/HYPE/Sportsmanship**: $60,942.05

- **Baseball** 2%
- **Boys Basketball** 42%
- **Soccer** 2%
- **Football** 8%
- **Girls Basketball** 8%
- **Member Schools/Officials** 11%
- **Corporate Sponsor** 10%
- **HOF/HYPE/Sportsmanship** 2%
- **Other Sports** 7%
- **Other Admin Revenue** 11%
KHSAA FINANCES

One of the most important benefits the KHSAA offers the membership is providing catastrophic insurance for student athletes. The KHSAA has seen a rise in some expenses due to increases in insurance costs. Eligibility, rules compliance and enforcement is a current initiative of the association. The Association is in the process of streamlining the due process procedure in an effort to contain costs and help reduce legal fees. In 1999 the catastrophic insurance premium was $87,000; this amount has increased since 1999 to nearly $200,000 for 2007-2008. Legal fees were reduced to approximately $200,000 for the 2007-2008 school year.

**2007-2008 EXPENSES:**

- Baseball: $74,327.34
- Boys Basketball: $558,789.31
- Girls Basketball: $141,491.08
- Football: $131,484.29
- Soccer: $46,697.75
- Other Sports: $248,640.32
- Administration Costs: $1,661,238.77
- Insurance Costs: $238,012.86
- Physical Plant Costs: $168,518.99
- Corporate Sponsor: $221,788.38
- Officials and Title IX: $127,391.03
- Professional Services: $310,456.30
- Board Expenses: $75,325.68
- HOF/HYPE/Sportsmanship: $84,695.86

**EXPENSES DISTRIBUTION:**

- Administration Costs: 41%
- Physical Plant Costs: 8%
- Corporate Sponsor: 6%
- Professional Services: 11%
- Officials and Title IX: 4%
- Board Expenses: 3%
- Baseball: 2%
- HOF/HYPE/Sportsmanship: 2%
- Other Sports: 6%
- Girls Basketball: 4%
- Boys Basketball: 15%
- Football: 3%
- Soccer: 1%
**2007-2008 EVENT REVENUE:**

- Novelties/Other: $60,836.40
- Program Sales: $46,470.44
- Program Advertising: $36,370.00
- Ticket Receipts: $2,173,813.35
- Broadcast/Video: $245,968.00
- Sweet 16 Additional: $79,801.00
- Title/Sponsor Receipts: $272,728.96
- General Sponsor Receipts: $70,372.50
- Total: $2,986,360.65
## KHSAA EVENTS

### 2007-2008 EVENT EXPENSES:

<table>
<thead>
<tr>
<th>Category</th>
<th>Amount</th>
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<tbody>
<tr>
<td>Facility/Contracted Costs</td>
<td>$256,225.72</td>
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<tr>
<td>Miscellaneous/Program Sales</td>
<td>$74,324.16</td>
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<td>Officials Expenses</td>
<td>$86,894.44</td>
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<td>Printing Expenses</td>
<td>$112,608.23</td>
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<td>Team Reimbursement Expense</td>
<td>$150,987.00</td>
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<tr>
<td>Trophies/Medals and Awards</td>
<td>$56,722.14</td>
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<tr>
<td>Workers Expenses</td>
<td>$119,225.41</td>
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<tr>
<td>Broadcast/Video/Photo</td>
<td>$114,885.12</td>
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<tr>
<td>Sweet 16 Additional</td>
<td>$42,919.99</td>
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<tr>
<td>Title/Sponsor Expenses</td>
<td>$170,736.38</td>
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<tr>
<td>Total</td>
<td>$1,359,007.56</td>
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</table>

**Expense Percentages:**

- Sweet 16 Additional: 3%
- Facility/Contracted Costs: 22%
- Title/Sponsor Expenses: 11%
- Miscellaneous/Program Sales: 9%
- Officials Expenses: 6%
- Workers Expenses: 8%
- Trophies/Medals and Awards: 5%
- Team Reimbursement Expense: 15%
- Printing Expenses: 10%
- Broadcast/Video/Photo: 11%
- Total: 100%
OFFICIALS DIVISION

BACKGROUND

The KHSAA Board of Control through the Commissioner’s office provides for the licensing and regulation of contest officials in Baseball, Basketball, Cross Country, Field Hockey, Football, Fast Pitch Softball, Slow Pitch Softball, Soccer, Swimming, Track, Volleyball and Wrestling. The Board also provides for the cancellation of such registration for just cause, for the setting of licensing fees, and for the establishment of classification levels and requirements for those levels. Officials division policies are in compliance with the Federal Consent Decree of 1971, as amended in 1987 and are approved by the Board of Control.

Officiating is not easy, and certainly not suited for every individual. A good official needs to possess certain characteristics such as quick reaction time, confidence, calmness, consistency, good judgment, cooperation, knowledge of the rules, duties and mechanics, professional appearance, top conditioning, courtesy, a sense of humor, and courage.

The Kentucky High School Athletic Association believes that officiating is an important part of the athletic program. For this reason, considerable time, effort and money is spent on training opportunities such as clinics, videotaping and materials designed to increase the knowledge and improve the techniques of officials.

The Board of Control, through the Commissioner, has allowed for the designation of a member of the Association staff to serve as the Supervisor of Officials for all KHSAA sports. This allows even more emphasis to be placed on recruitment and training of officials.

In athletics, the official represents the integrity of the contest. By his/her action, on and off the field, court or pool, the official must earn through unquestioned honesty, demonstrated ability, obvious devotion and full understanding of the contest, its players, coaches, fans and newscasters, the confidence and respect which are the all important attributes for fine officiating.

To achieve officiating excellence, an official must combine his/her knowledge of the playing rules with proper officiating mechanics. The official must be responsible for participants in the contest receiving his/her best effort to the end that he/she will “reach into the rule”, refuse to be intimidated by players, coaches or fans, give the play the full flexibility of his/her judgment, and implement his/her knowledge and ability with intelligence, understanding and courage.

An official must possess an inner desire to continually improve and strive to be one of the best. Certainly, all officials will not succeed in becoming top officials, but most certainly, the official who lacks this desire has stopped growing as an

A total of 4,040 officials have licensed with the Officials’ Division of the Association as of May 1, 2008. The number of officials in each sport is as follows:

<table>
<thead>
<tr>
<th>SPORT</th>
<th>LEVEL 1</th>
<th>LEVEL 2</th>
<th>LEVEL 3</th>
<th>TOTAL</th>
</tr>
</thead>
<tbody>
<tr>
<td>Baseball</td>
<td>315</td>
<td>228</td>
<td>302</td>
<td>845</td>
</tr>
<tr>
<td>Basketball</td>
<td>714</td>
<td>392</td>
<td>698</td>
<td>1804</td>
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<tr>
<td>Field Hockey</td>
<td>22</td>
<td>0</td>
<td>0</td>
<td>22</td>
</tr>
<tr>
<td>Football</td>
<td>227</td>
<td>231</td>
<td>511</td>
<td>969</td>
</tr>
<tr>
<td>Soccer</td>
<td>199</td>
<td>148</td>
<td>160</td>
<td>507</td>
</tr>
<tr>
<td>Softball (SP)</td>
<td>33</td>
<td>14</td>
<td>17</td>
<td>64</td>
</tr>
<tr>
<td>Softball (FP)</td>
<td>196</td>
<td>199</td>
<td>246</td>
<td>641</td>
</tr>
<tr>
<td>Swimming</td>
<td>160</td>
<td>0</td>
<td>0</td>
<td>160</td>
</tr>
<tr>
<td>Track &amp; Field/Cross Country</td>
<td>104</td>
<td>70</td>
<td>8</td>
<td>182</td>
</tr>
<tr>
<td>Volleyball</td>
<td>170</td>
<td>145</td>
<td>141</td>
<td>456</td>
</tr>
<tr>
<td>Wrestling</td>
<td>61</td>
<td>16</td>
<td>25</td>
<td>102</td>
</tr>
</tbody>
</table>

Commissioner Brigid DeVries, and Assistant Commissioners Darren Bilberry, Larry Boucher, and Julian Tackett, supervised the conducting of 10 Baseball clinics, 11 Basketball rules clinics, three Field Hockey rules clinics, 10 Football rules clinics, nine Golf rules clinics, nine Soccer rules clinics, nine Softball rules clinics, four Swimming rules clinics, nine Track rules clinics, nine Cross Country clinics, 11 Volleyball rules clinics and five Wrestling clinics. All clinics, held during the January to December, 2008 period, were conducted for coaches and officials except Swimming which was for officials only.
The Kentucky High School Athletic Association is designed to be of service to the member schools by providing Training Opportunities, Communications including Publications and Website Material, Scoreboard and Radio Network, Recognition Programs, and Tournament Events.

**TRAINING**

**ASSOCIATION TRAINING PROGRAMS:**
- License & Ensure Training for 4,040 Officials
- Facilitates Education Programs for Coaches
- Conducts State Rules Interpretation Clinics
- Sponsors Annual Meeting for all Member School Representatives & Delegates
- Sponsors Annual Administrators Workshops
- Conducts Regional Principals Meetings Around the State
- Conducts Annual Student Leadership Conference
- Provides Regional and on-site Title IX Assistance

**COMMUNICATIONS**

**ASSOCIATION PUBLICATIONS:**
- Handbook
- Annual Report/Events Calendar
- Monthly Commissioner's Notes
- Officials Licensing Guide
- State Event Programs in all Sports
- Sportsmanship Posters
- Title IX Manual

**WEBSITE MATERIAL:**
- Tournament Regulations
- Results of all Championship Events
- Team & Individual Sport Statistics
- Scoreboard
- RADIO PSA’s

**RECOGNITION**

**INDIVIDUAL RECOGNITION OPPORTUNITIES:**
- Dawahares/KHSAA Hall of Fame
- Scholarships
- Insight/KHSAA Academic All-State Certificates
- Forcht Group of Kentucky Sportsmanship Award & Banquet
- Officials’ Annual Awards Banquet
ASSOCIATION TOURNAMENT INFORMATION:
- Administers State Championship Series in 19 Sports for 280 Member Schools (over 85,000 Student Athletes)
- Provides Catastrophe Insurance for Student Athletes during KHSAA Sponsored Sports
- Provides Tournament Reimbursement in Team Sports
- Assists more than 400 Media Outlets State Wide (Coverage of High School Athletics)
- Manages Radio Networks in Football, Baseball, Boys’ and Girls’ Basketball

ASSOCIATION NETWORKING:
- Reports to the Kentucky Board of Education & Attends Regularly Scheduled Meetings
- Attends Regularly Scheduled Meetings Throughout the State with School Boards, Education Cooperatives, Superintendents, Principals, and Coaches
- Represents Kentucky as a Member of the National Federation of State High School Associations
- Attends NFHS Meetings Regarding Rules & Policies Governing Interscholastic Athletics
- Continues to Study and Concentrate on Issues that Impact Education and Athletics
<table>
<thead>
<tr>
<th>DATES</th>
<th>EVENT</th>
<th>SITE</th>
<th>CITY</th>
</tr>
</thead>
<tbody>
<tr>
<td>Oct. 6-8</td>
<td>Leachman Buick &amp; GMC/ KHSAA Girls’ State Golf</td>
<td>Bowling Green Country Club</td>
<td>Bowling Green</td>
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<tr>
<td>Oct. 31-Nov.1</td>
<td>Volleyball</td>
<td>Bellarmine University Knights Hall</td>
<td>Louisville</td>
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<td>Nov. 5-6, 8</td>
<td>Boys’ &amp; Girls’ Soccer</td>
<td>Georgetown College Toyota Stadium</td>
<td>Georgetown</td>
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<td>Nov. 15</td>
<td>Boys’ &amp; Girls’ Cross Country</td>
<td>Kentucky Horse Park</td>
<td>Lexington</td>
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<tr>
<td>Dec. 12-13</td>
<td>Commonwealth Gridiron Bowl</td>
<td>University of Louisville Papa John’s Stadium</td>
<td>Louisville</td>
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<tr>
<td>Feb. 13-14</td>
<td>Boys’ &amp; Girls’ Swimming &amp; Diving</td>
<td>University of Louisville Ralph Wright Natatorium</td>
<td>Louisville</td>
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<tr>
<td>Feb. 19-21</td>
<td>Wrestling</td>
<td>Frankfort Convention Center Complex</td>
<td>Frankfort</td>
</tr>
<tr>
<td>March 11-15</td>
<td>Houchens Industries/ KHSAA Girls’ Basketball</td>
<td>Western Kentucky Univ. E.A. Diddle Arena</td>
<td>Bowling Green</td>
</tr>
<tr>
<td>March 18-21</td>
<td>National City/KHSAA Boys’ Basketball</td>
<td>Rupp Arena</td>
<td>Lexington</td>
</tr>
<tr>
<td>May 21-23</td>
<td>Boys’ &amp; Girls’ Tennis</td>
<td>University of Kentucky Boone/Downing Ctr.</td>
<td>Lexington</td>
</tr>
<tr>
<td>May 22-23</td>
<td>Boys’ &amp; Girls’ Track &amp; Field</td>
<td>University of Louisville Owley Frazier Cardinal Park</td>
<td>Louisville</td>
</tr>
<tr>
<td>June 5-6</td>
<td>Fast Pitch Softball</td>
<td>Jack Fisher Park</td>
<td>Owensboro</td>
</tr>
<tr>
<td>June 11-13</td>
<td>Forcht Bank/KHSAA Baseball</td>
<td>Applebee’s Park</td>
<td>Lexington</td>
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